



Table of contents

Instrument of Appointment and Board of Inquiry's Task	4
Foreword	5
Acknowledgements	8
Definitions and Acronyms	10
Overview	12
Organisation of this Report	20
Recommendations	21
PART I: BACKGROUND	39
1. Introduction	40
2. Reforming the response to child sexual abuse in Aboriginal communities	48
3. Rules of engagement	50
4. The nature of child sexual abuse in Aboriginal communities of the Northern Territory	57
5. Reporting sexual abuse of Aboriginal children	74
6. Leadership	82
7. Government responses	83
8. Family and Children's Services	94
9. Health – crisis intervention	106
10. Police, FACS, prosecutions and the victim	109
11. Bail	124
12. Offender rehabilitation	127
13. Prevention is better than cure	135
14. Health – a role in prevention	136
15. Family Support Services	141
16. Education	147
17. Community education and awareness	157
18. Alcohol	161
19. Other substance abuse	173

20.	Community justice	175
21.	The role of communities	189
22.	Employment	193
23.	Housing	195
24.	Pornography	199
25.	Gambling	201
26.	Cross-cultural practice	202
27.	Implementation of the Report	204

PART II: SUPPORTING RESEARCH **207**

1.	Introduction	208
2.	Child sexual abuse: the nature of the problem	209
3.	The perpetrators of sexual abuse	211
4.	The effects of sexual abuse	218
5.	Causes of child sexual abuse	220
6.	Explaining and responding to sexual abuse in Aboriginal communities	222
7.	Setting the scene: the NT context	231
8.	Determining the extent of child sexual abuse	234
9.	Child protection systems: an overview	255
10.	References	279

APPENDICES **291**

Appendix 1:	Call for submissions	292
Appendix 2:	Inquiry processes	293
Appendix 3:	List of submissions received	306
Appendix 4:	List of meetings held	308
Appendix 5:	List of sex offences used in offender data analysis	313